116TH CONGRESS 1ST SESSION S.

To make housing more affordable, and for other purposes.

IN THE SENATE OF THE UNITED STATES

Ms.	WARREN (for herself, Mrs. GILLIBRAND, and Mr. MARKEY) introduced
	the following bill; which was read twice and referred to the Committee
	on

A BILL

To make housing more affordable, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "American Housing and Economic Mobility Act of 2019".
- 6 (b) Table of Contents.—The table of contents for
- 7 this Act is as follows:
 - Sec. 1. Short title; table of contents.

TITLE I—MAKING HOUSING MORE AFFORDABLE

- Sec. 101. Local housing innovation grants.
- Sec. 102. Investing in affordable housing infrastructure.
- Sec. 103. Conditions for the sale of real estate-owned properties and non-performing loans.

TITLE II—	TAKING TH	E FIRST	STEPS TO	REVERSE	THE LEGACY
OF HOUSIN	JG DISCRIV	TNATION	J AND GOV	ERNMENT	NEGLIGENCE

- Sec. 201. Down payment assistance program for communities formerly segregated by law.
- Sec. 202. Formula grant program for communities that have not recovered from the financial crisis.
- Sec. 203. Strengthening the Community Reinvestment Act of 1977.
- Sec. 204. Amendments relating to credit union service to underserved areas.

TITLE III—REMOVING BARRIERS THAT ISOLATE COMMUNITIES

- Sec. 301. Expanding rights under the Fair Housing Act.
- Sec. 302. Improving outcomes in housing assistance programs.

TITLE IV—ESTATE TAX REFORM

- Sec. 401. Amendment to Internal Revenue Code of 1986.
- Sec. 402. Rate adjustment.
- Sec. 403. Required minimum 10-year term, etc., for grantor retained annuity
- Sec. 404. Certain transfer tax rules applicable to grantor trusts.
- Sec. 405. Elimination of generation-skipping transfer tax exemption for certain trusts.
- Sec. 406. Simplifying gift tax exclusion for annual gifts.

1 TITLE I—MAKING HOUSING

2 **MORE AFFORDABLE**

- 3 SEC. 101. LOCAL HOUSING INNOVATION GRANTS.
- 4 (a) Definitions.—In this section:
- 5 (1) Elementary school; secondary
- 6 SCHOOL.—The terms "elementary school" and "sec-
- 7 ondary school" have the meanings given those terms
- 8 in section 8101 of the Elementary and Secondary
- 9 Education Act of 1965 (20 U.S.C. 7801).
- 10 (2) ELIGIBLE ENTITY.—The term "eligible enti-
- 11 tv" means—
- 12 (A) a State;
- (B) a unit of general local government; or
- 14 (C) a metropolitan area.

1	(3) INSTITUTION OF HIGHER EDUCATION.—The
2	term "institution of higher education" has the
3	meaning given the term in section 101 of the Higher
4	Education Act of 1965 (20 U.S.C. 1001).
5	(4) Metropolitan area; state; unit of
6	GENERAL LOCAL GOVERNMENT.—The terms "metro-
7	politan area", "State", and "unit of general loca
8	government" have the meanings given those terms in
9	section 102 of the Housing and Community Devel-
10	opment Act of 1974 (42 U.S.C. 5302).
11	(5) Secretary.—The term "Secretary" means
12	the Secretary of Housing and Urban Development
13	(b) Establishment.—Not later than 1 year after
14	the date of enactment of this Act, the Secretary shall es
15	tablish a program to make grants to eligible entities
16	that—
17	(1) reform local land use restrictions to bring
18	down the costs of producing affordable housing; and
19	(2) remove unnecessary barriers to building af
20	fordable units in their communities.
21	(c) ELIGIBLE ACTIVITIES.—An eligible entity receive
22	ing a grant under this section may use funds to—
23	(1) carry out any of the activities described in
24	section 105 of the Housing and Community Devel-
25	opment Act of 1974 (42 U.S.C. 5305);

1	(2) carry out any of the activities permitted
2	under the program for national infrastructure in-
3	vestments (commonly known as the "Better Utilizing
4	Investments to Leverage Development (BUILD) dis-
5	cretionary grant program") authorized under title I
6	of division L of the Consolidated Appropriations Act,
7	2018 (Public Law 115–141) or a subsequent appro-
8	priations Act; or
9	(3) modernize, renovate, or repair facilities used
10	by public elementary schools, public secondary
11	schools, and public institutions of higher education,
12	including modernization, renovation, and repairs
13	that—
14	(A) promote physical, sensory, and envi-
15	ronmental accessibility; and
16	(B) are consistent with a recognized green
17	building rating system.
18	(d) Application.—
19	(1) In general.—An eligible entity desiring a
20	grant under this section shall submit to the Sec-
21	retary an application that demonstrates that the eli-
22	gible entity has carried out, or is in the process of
23	carrying out, initiatives that facilitate the expansion
24	of the supply of well-located affordable housing.

1	(2) Activities.—Initiatives that meet the cri-
2	teria described in paragraph (1)—
3	(A) include—
4	(i) establishing "by-right" develop-
5	ment, which allows jurisdictions to admin-
6	istratively approve new developments that
7	are consistent with their zoning code;
8	(ii) revising or eliminating off-street
9	parking requirements to reduce the cost of
10	housing production;
11	(iii) instituting measures that
12	incentivize owners of vacant land to rede-
13	velop the space into affordable housing or
14	other productive uses;
15	(iv) revising minimum lot size require-
16	ments and bans or limits on multifamily
17	construction to allow for denser and more
18	affordable development;
19	(v) instituting incentives to promote
20	dense development, such as density bo-
21	nuses;
22	(vi) passing inclusionary zoning ordi-
23	nances that require a portion of newly de-
24	veloped units to be reserved for low- and
25	moderate-income renters or homebuyers;

1	(vii) streamlining regulatory require-
2	ments and shortening processes, reforming
3	zoning codes, or other initiatives that re-
4	duce barriers to housing supply elasticity
5	and affordability;
6	(viii) allowing accessory dwelling
7	units;
8	(ix) using local tax incentives to pro-
9	mote development of affordable housing;
10	and
11	(x) implementing measures that pro-
12	tect tenants from harassment and displace-
13	ment, including access to counsel for ten-
14	ants facing eviction, the prohibition of evic-
15	tion except for just cause, and measures
16	intended to prevent or mitigate sudden in-
17	creases in rents, or repealing laws that
18	prevent localities from implementing those
19	measures; and
20	(B) do not include activities that alter or-
21	dinances that govern wage and hour laws, fam-
22	ily and medical leave laws, or protections for
23	workers' health and safety, anti-discrimination,
24	and right to organize.
25	(e) LABOR LAWS —

1	(1) In general.—All laborers and mechanics
2	employed by contractors or subcontractors in the
3	performance of construction work financed in whole
4	or in part with a grant received under this section
5	shall be paid wages at rates not less than those pre-
6	vailing on similar construction in the locality, as de-
7	termined by the Secretary of Labor in accordance
8	with subchapter IV of chapter 31 of title 40, United
9	States Code (commonly known as the "Davis-Bacon
10	Act'').
11	(2) Exception.—Paragraph (1) shall not
12	apply with respect to—
13	(A) the rehabilitation of residential prop-
14	erty if the property contains less than 8 units;
15	or
16	(B) construction carried out by employees
17	of the eligible entity receiving the grant under
18	this section.
19	(f) AUTHORIZATION OF APPROPRIATIONS.—There is
20	authorized to be appropriated to carry out this section
21	\$2,000,000,000 for each of fiscal years 2020 through
22	2024.

1 SI	EC. 10	2. INVE	ESTING	IN	AFFORDABLE	HOUSING	INFRA-
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- 2 **STRUCTURE.**
- 3 (a) Housing Trust Fund.—Section 1338(a) of the
- 4 Federal Housing Enterprises Financial Safety and Sound-
- 5 ness Act of 1992 (12 U.S.C. 4568(a)) is amended by add-
- 6 ing at the end the following:
- 7 "(3) Authorization of appropriations.—
- 8 There is authorized to be appropriated to the Hous-
- 9 ing Trust Fund \$44,500,000,000 for each of fiscal
- 10 years 2020 through 2029.".
- 11 (b) Capital Magnet Fund.—Section 1339 of the
- 12 Federal Housing Enterprises Financial Safety and Sound-
- 13 ness Act of 1992 (12 U.S.C. 4569) is amended by adding
- 14 at the end the following:
- 15 "(k) AUTHORIZATION OF APPROPRIATIONS.—There
- 16 is authorized to be appropriated to the Capital Magnet
- 17 Fund \$2,500,000,000 for each of fiscal years 2020
- 18 through 2029.".
- 19 (c) Public Housing Capital Fund.—Section
- 20 9(c)(2)(B) of the United States Housing Act of 1937 (42
- 21 U.S.C. 1437g(c)(2)(B)) is amended to read as follows:
- 22 "(B) Capital fund.—For allocations of
- assistance from the Capital Fund,
- \$3,592,000,000 for fiscal year 2020.".
- 25 (d) Indian Housing Block Grant Program.—
- 26 Section 108 of the Native American Housing Assistance

1	and Self-Determination Act of 1996 (25 U.S.C. 4117) is
2	amended—
3	(1) by striking "such sums as may be necessary
4	for each of fiscal years 2009 through 2013" and in-
5	serting "\$2,500,000,000 for fiscal year 2020 and
6	such sums as may be necessary for each of fiscal
7	years 2021 through 2029"; and
8	(2) by striking the second sentence.
9	(e) Native Hawahan Housing Block Grant Pro-
10	GRAM.—Section 824 of the Native American Housing As-
11	sistance and Self-Determination Act of 1996 (25 U.S.C.
12	4243) is amended by striking "such sums as may be nec-
13	essary for each of fiscal years 2001, 2002, 2003, 2004,
14	and 2005" and inserting "\$8,000,000 for fiscal year
15	2020".
16	(f) Rural Housing Programs.—Out of funds in
17	the Treasury not otherwise appropriated, there is appro-
18	priated for fiscal year 2020—
19	(1) to provide direct loans under section 502 of
20	the Housing Act of 1949 (42 U.S.C. 1472),
21	\$140,000,000;
22	(2) to provide assistance under section 514 of
23	such Act (42 U.S.C. 1484), \$28,000,000;
24	(3) to provide assistance under section 515 of
25	such Act (42 U.S.C. 1485), \$180,000,000;

1	(4) to provide assistance under section 516 of
2	such Act (42 U.S.C. 1486), \$100,000,000; and
3	(5) to provide grants under section 523 of such
4	Act (42 U.S.C. 1490c), \$75,000,000.
5	(g) MIDDLE CLASS HOUSING EMERGENCY FUND.—
6	(1) Definition.—In this subsection, the term
7	"affordable rental housing unit" means a unit for
8	which monthly rent is 30 percent or less than the
9	monthly area median income.
10	(2) Establishment.—The Secretary of Hous-
11	ing and Urban Development shall establish and
12	manage a fund, to be known as the "Middle Class
13	Housing Emergency Fund", which shall be funded
14	with any amounts as may be appropriated, trans-
15	ferred, or credited to the Fund under any provision
16	law.
17	(3) Grants.—From amounts available in the
18	fund established under paragraph (2), the Secretary
19	of Housing and Urban Development shall award
20	grants on a competitive basis to State housing fi-
21	nance agencies located in a State in which—
22	(A) there is a shortage of affordable rental
23	housing units available to individuals with an
24	income that is at or below the area median in-
25	come and median rents have risen on average

1	over the preceding 3 years substantially faster
2	than the area median income; or
3	(B) there is a shortage of housing units
4	available for sale that are affordable to individ-
5	uals with an income that is at or below the area
6	median income and median home prices have
7	risen on average over the preceding 3 years
8	substantially faster than the area median in
9	come.
10	(4) Use of funds.—Grants received under
11	this subsection shall be used to fund—
12	(A) the construction of rental housing
13	units or units for purchase that are affordable
14	to residents making less than 120 percent or
15	the area median income; and
16	(B) measures to prevent tenant displace
17	ment and harassment, including the provision
18	of legal advice and representation for tenants
19	facing eviction, enforcement of anti-harassment
20	laws, emergency rental assistance, and other
21	measures as specified by the Secretary of Hous
22	ing and Urban Development.
23	(5) Labor laws.—
24	(A) IN GENERAL.—All laborers and me-
25	chanics employed by contractors or subcontrac

1	tors in the performance of construction work fi-
2	nanced in whole or in part with a grant received
3	under this subsection shall be paid wages at
4	rates not less than those prevailing on similar
5	construction in the locality as determined by
6	the Secretary of Labor in accordance with sub-
7	chapter IV of chapter 31 of title 40, United
8	States Code (commonly known as the "Davis-
9	Bacon Act").
10	(B) Exception.—Subparagraph (A) shall
11	not apply with respect to—
12	(i) the rehabilitation of residential
13	property if the property contains less than
14	8 units; or
15	(ii) construction carried out by em-
16	ployees of the eligible entity receiving the
17	grant under this section.
18	(6) Regulations.—The Secretary of Housing
19	and Urban Development shall promulgate regula-
20	tions to carry out this subsection, including with re-
21	spect to the metrics that the Secretary shall use to
22	determine eligibility for a grant under this sub-
23	section.
24	(7) Appropriations.—Out of funds in the
25	Treasury not otherwise appropriated, there is appro-

1	priated to the fund established under this subsection
2	\$4,000,000,000 for fiscal year 2020.
3	SEC. 103. CONDITIONS FOR THE SALE OF REAL ESTATE-
4	OWNED PROPERTIES AND NON-PERFORMING
5	LOANS.
6	(a) FINDINGS.—Congress finds that—
7	(1) the Federal Housing Administration, the
8	Federal National Mortgage Association, and the
9	Federal Home Loan Mortgage Corporation provide
10	critical homeownership opportunities that greatly
11	benefit individuals, families and communities; and
12	(2) it is the purpose of this section to—
13	(A) preserve owner-occupied homes with
14	mortgages insured by the Federal Housing Ad-
15	ministration or purchased by the Federal Na-
16	tional Mortgage Association or the Federal
17	Home Loan Mortgage Corporation for contin-
18	ued use as owner-occupied homes; and
19	(B) direct that, upon the sale of those
20	properties or transfer of those mortgages, cer-
21	tain percentages of those properties are sold to
22	low- and moderate-income homeowners.
23	(b) Loans Insured by the Federal Housing Ad-
24	MINISTRATION.—Title II of the National Housing Act (12

1 U.S.C. 1707 et seq.) is amended by adding at the end2 the following:

3 "SEC. 259. SALE OF REAL ESTATE-OWNED PROPERTIES.

- 4 "(a) IN GENERAL.—Not later than 1 year after the
- 5 date of enactment of this section, the Secretary shall de-
- 6 velop programs within the Federal Housing Administra-
- 7 tion to ensure that not less than 75 percent of the single-
- 8 family residential properties that were acquired by the
- 9 Federal Housing Administration through foreclosure or
- 10 other transfer-related mortgages insured under this title
- 11 on the properties are sold—
- "(1) directly to an owner-occupant; or
- "(2) to community partners that will—
- 14 "(A) rehabilitate or develop the property;
- 15 and
- 16 "(B) sell the property to an owner-occu-
- pant.
- 18 "(b) Anti-predatory Feature.—Unless the Sec-
- 19 retary provides prior approval, the Secretary shall prohibit
- 20 any purchaser of a real estate-owned property of the Fed-
- 21 eral Housing Administration from re-selling the property
- 22 within 15 years of purchase using a land installment con-
- 23 tract or through any other mechanism that does not trans-
- 24 fer title to the buyer at the time of sale.

"SEC	260	SALE	F NON-PERFORMIN	C LOANS

2	"(a) In General.—Except as provided in this sec-
3	tion, the Secretary may not sell or transfer any mortgage
4	insured under this title that is secured by a single-family
5	residential property (in this section referred to as a 'cov-
6	ered mortgage').
7	"(b) Conditions for Sale or Transfer.—
8	"(1) IN GENERAL.—The Secretary—
9	"(A) may sell or transfer a covered mort-
10	gage only if—
11	"(i) the capital level of the Fund is
12	substantially below the capital ratio re-
13	quired under section 205(f)(4);
14	"(ii) the Secretary certifies that other
15	reasonable measures are not available to
16	restore the Fund to that capital ratio; and
17	"(iii) the Secretary complies with
18	paragraph (2)(C), if applicable; and
19	"(B) shall sell or transfer only such cov-
20	ered mortgages as are necessary to assist in
21	restoration of that capital ratio.
22	"(2) Requirements for the secretary.—
23	"(A) In General.—If the Secretary in-
24	tends to sell or transfer a covered mortgage, the
25	Secretary shall provide the current borrower
26	and all owners of record of the property secur-

1	ing the covered mortgage, or require that the
2	current borrower and owners of record be pro-
3	vided, a separate written notice of the intent to
4	sell the covered mortgage that—
5	"(i) is mailed via certified and first
6	class mail not less than 90 days before the
7	date on which the loan is included in any
8	proposed sale; and
9	"(ii) includes—
10	"(I) a description of the loss
11	mitigation options of the Administra-
12	tion that are available to borrowers in
13	financial distress and the obligation of
14	servicers to consider borrowers in de-
15	fault for those options;
16	"(II) a description of the actions
17	that the servicer of the loan has taken
18	to review and implement those options
19	for the borrower; and
20	"(III) a description of the proce-
21	dures the borrower may use to contest
22	with the Secretary the compliance by
23	the servicer with that obligation.
24	"(B) Judicial review.—The determina-
25	tion of the Secretary to authorize the sale of a

1	mortgage insured under this title shall be re-
2	viewable under chapter 7 of title 5, United
3	States Code, for abuse of discretion and arbi-
4	trary and capricious agency action.
5	"(C) Auctions.—The Secretary may not
6	sell any covered mortgage through any type of
7	non-performing loan sale auction program until
8	the Secretary issues rules, through the notice
9	and comment rule making procedures under
10	section 553 of title 5, United States Code, that
11	address essential aspects of any non-performing
12	loan sale program, including—
13	"(i) the method of selection of loans
14	for sale;
15	"(ii) notice to borrowers prior to in-
16	clusion of the loan in a sale; and
17	"(iii) review of loss mitigation status
18	prior to the sale, selection of eligible bid-
19	ders, loss mitigation guidelines applicable
20	to loan purchasers, and reporting require-
21	ments for purchasers.
22	"(3) Certification requirement for Lend-
23	ERS AND SERVICERS.—
24	"(A) CERTIFICATION.—As a condition to
25	payment of an insurance claim under this title

1	in connection with any non-performing loan
2	sale, the lender or servicer of the loan shall pro-
3	vide the Secretary and the borrower with writ-
4	ten certification of the loss mitigation review
5	contained in the FHA Single Family Housing
6	Policy Handbook 4000.1, or any successor
7	handbook.
8	"(B) False statements.—
9	"(i) In general.—Any false state-
10	ment provided in a certification described
11	in subparagraph (A) shall be a basis for—
12	"(I) recovery by the Secretary of
13	any amounts paid under the insurance
14	claim and any other penalties and
15	sanctions authorized under Federal
16	law; and
17	"(II) a private right of action by
18	the borrower against the lender and
19	servicer, with remedies to include
20	compensatory and punitive damages
21	and an assessment of costs and attor-
22	ney's fees.
23	"(ii) Transfers.—Unless a bona fide
24	purchaser has acquired title to the prop-
25	erty as a primary residence—

1	"(I) a certification described in
2	subparagraph (A) that contains a
3	false statement shall be a basis for re-
4	voking the transfer of the property;
5	and
6	(Π) the pre-sale lender and
7	servicer of the property shall—
8	"(aa) resume servicing the
9	loan as a loan insured under this
10	title; and
11	"(bb) reimburse the Sec-
12	retary for any insurance claim
13	paid and all costs related to the
14	sale of the property.
15	"(4) Requirements for purchasers.—
16	"(A) In general.—Each purchaser of a
17	covered mortgage shall offer the borrower on
18	the covered mortgage—
19	"(i) appropriate loss mitigation op-
20	tions, including affordable and sustainable
21	loan modifications; and
22	"(ii) the opportunity for a short sale
23	or a deed in lieu of foreclosure.
24	"(B) Loss mitigation options.—The
25	specific formula, calculations, waterfall steps,

1	and other terms for appropriate loss mitigation
2	options described in subparagraph (A) shall be
3	published by the Secretary, made available to
4	the public, and included in a written notice
5	given to borrowers before any acceleration or
6	foreclosure is initiated after a loan sale.
7	"(5) Requirements for transferees.—
8	With respect to a transferee, including any subse-
9	quent transferee, of a covered mortgage that is sold
10	under this title—
11	"(A) the transferee shall certify in writing
12	to the Secretary that the transferee will comply
13	with the provisions of this section in the mar-
14	keting and transfer of any property received in
15	the disposition of any transferred loan;
16	"(B) the transferee shall provide to the
17	Secretary records documenting that the trans-
18	fers of those properties are in compliance with
19	this section; and
20	"(C) the failure of the Secretary or the
21	transferee to comply with the requirements
22	under this section for a loan in default shall be
23	a defense to foreclosure, and a transferee shall
24	not execute a foreclosure judgment or order of
25	sale, or conduct a foreclosure sale, until the

1	transferee has complied with all requirements
2	under this section.
3	"(c) Limitations.—With respect to covered mort-
4	gages that are sold under this title and foreclosed upon
5	by the buyer, not less than 90 percent of the properties
6	that are the subject of the covered mortgages in an auc-
7	tion shall be —
8	"(1) sold to owner-occupants;
9	"(2) operated or transferred to an entity that
10	will operate the property as affordable rental hous-
11	ing for households below 80 percent of the area me-
12	dian income for a period of not less than 15 years;
13	or
14	"(3) transferred or donated to a nonprofit
15	agency that is certified by the Secretary and will re-
16	develop the property for owner occupancy or afford-
17	able rental housing.
18	"(d) Prioritization of Sales.—The Secretary
19	shall implement policies, procedures, and controls to—
20	"(1) identify and recruit community partners;
21	"(2) engage in consultations with community
22	partners before the sale of a pool of covered mort-
23	gages under this title to determine whether that sale
24	can be designed to meet the specific needs of the
25	communities served by the community partners; and

1	"(3) prioritize the sale of pools of single-family
2	mortgages to community partners by—
3	"(A) designing pools of covered mortgages
4	for direct sale to a community partner, the
5	price of which shall be set by the Secretary
6	based on a pricing model that considers—
7	"(i) the current fair market value of
8	the properties; and
9	"(ii) the potential impact of fore-
10	closures on those properties to the value of
11	other homes that secure mortgages insured
12	under this title in the same census tract
13	or
14	"(B) in the case of an auction, if the win-
15	ning bid is not from a community partner, per-
16	mitting any community partner that bid during
17	that same auction to have a final opportunity to
18	enter a higher bid on the pool.".
19	(c) Fannie Mae.—Section 302 of the Federal Na-
20	tional Mortgage Association Charter Act (12 U.S.C. 1717)
21	is amended by adding at the end the following:
22	"(d)(1) The corporation may not sell or transfer any
23	mortgage that is secured by a single-family residential
24	property (in this section referred to as a 'covered mort-

1	gage') under this section unless the requirements of this
2	subsection are met.
3	"(2)(A) If the corporation intends to sell or transfer
4	a covered mortgage, the corporation shall provide the cur-
5	rent borrower and all owners of record of the property se-
6	curing the covered mortgage, or require that the current
7	borrower and owners of record be provided, a separate
8	written notice of the intent to sell the covered mortgage
9	that—
10	"(i) is mailed via certified and first class
11	mail not less than 90 days before the date on
12	which the loan is included in any proposed sale;
13	and
14	"(ii) includes—
15	"(I) a description of the loss mitiga-
16	tion options of the corporation that are
17	available to borrowers in financial distress
18	and the obligation of servicers to consider
19	borrowers in default for those options;
20	"(II) a description of the actions that
21	the servicer of the loan has taken to review
22	and implement those options for the bor-
23	rower; and
24	"(III) a description of the procedures

1	corporation the compliance by the servicer
2	with that obligation.
3	"(B) The determination of the corporation to
4	authorize the sale of a mortgage under this section
5	shall be reviewable under chapter 7 of title 5, United
6	States Code, for abuse of discretion and arbitrary
7	and capricious agency action.
8	"(C) The corporation may not sell any covered
9	mortgage through any type of non-performing loan
10	sale auction program until the corporation issues
11	rules, through the notice and comment rule making
12	procedures under section 553 of title 5, United
13	States Code, that address essential aspects of any
14	non-performing loan sale program, including—
15	"(i) the method of selection of loans for
16	sale;
17	"(ii) notice to borrowers prior to inclusion
18	of the loan in a sale; and
19	"(iii) review of loss mitigation status prior
20	to the sale, selection of eligible bidders, loss
21	mitigation guidelines applicable to loan pur-
22	chasers, and reporting requirements for pur-
23	chasers.
24	"(3)(A) Each purchaser of a covered mortgage shall
25	offer the borrower on the covered mortgage—

1	"(i) appropriate loss mitigation options, includ-
2	ing affordable and sustainable loan modifications;
3	and
4	"(ii) the opportunity for a short sale or a deed
5	in lieu of foreclosure.
6	"(B) The specific formula, calculations, waterfall
7	steps, and other terms for appropriate loss mitigation op-
8	tions described in subparagraph (A) shall be published by
9	the corporation, made available to the public, and included
10	in a written notice given to borrowers before any accelera-
11	tion or foreclosure is initiated after a loan sale.
12	"(4) With respect to a transferee, including any sub-
13	sequent transferee, of a covered mortgage that is sold by
14	the corporation under this section—
15	"(A) the transferee shall certify in writing to
16	the corporation that the transferee will comply with
17	the provisions of this subsection in the marketing
18	and transfer of any property received in the disposi-
19	tion of any transferred loan;
20	"(B) the transferee shall provide to the corpora-
21	tion records documenting that the transfers of those
22	properties are in compliance with this subsection;
23	and
24	"(C) the failure of the corporation or the trans-
25	feree to comply with the requirements under this

1	subsection for a loan in default shall be a defense to
2	foreclosure, and a transferee shall not execute a
3	foreclosure judgment or order of sale, or conduct a
4	foreclosure sale, until the transferee has complied
5	with all requirements under this subsection.
6	"(5) With respect to covered mortgages that are sold
7	by the corporation under this section and foreclosed upon
8	by the buyer, not less than 90 percent of the properties
9	that are the subject of the covered mortgages in an auc-
10	tion shall be—
11	"(A) sold to owner-occupants;
12	"(B) operated or transferred to an entity that
13	will operate the property as affordable rental hous-
14	ing for households below 80 percent of the area me-
15	dian income for a period of not less than 15 years;
16	or
17	"(C) transferred or donated to a nonprofit
18	agency that is certified by the corporation and will
19	redevelop the property for owner occupancy or af-
20	fordable rental housing.
21	"(6) The corporation shall implement policies, proce-
22	dures, and controls to—
23	"(A) identify and recruit community partners;
24	"(B) engage in consultations with community
25	partners before the sale of a pool of covered mort-

1	gages under this section to determine whether that
2	sale can be designed to meet the specific needs of
3	the communities served by the community partners;
4	and
5	"(C) prioritize the sale of pools of single-family
6	mortgages to community partners by—
7	"(i) designing pools of covered mortgages
8	for direct sale to a community partner, the
9	price of which shall be set by the corporation
10	based on a pricing model that considers—
11	"(I) the current fair market value of
12	the properties; and
13	"(II) the potential impact of fore-
14	closures on those properties to the value of
15	other homes in the same census tract; or
16	"(III) in the case of an auction, if the
17	winning bid is not from a community part-
18	ner, permitting any community partner
19	that bid during that same auction to have
20	a final opportunity to enter a higher bid on
21	the pool.".
22	(d) Freddie Mac.—Section 305 of the Federal
23	Home Loan Mortgage Corporation Act (12 U.S.C. 1454)
24	is amended by adding at the end the following:

1	"(e)(1) The Corporation may not sell or transfer any
2	mortgage that is secured by a single-family residential
3	property (in this section referred to as a 'covered mort-
4	gage') under this section unless the requirements of this
5	subsection are met.
6	"(2)(A) If the Corporation intends to sell or transfer
7	a covered mortgage, the Corporation shall provide the cur-
8	rent borrower and all owners of record of the property se-
9	curing the covered mortgage, or require that the current
10	borrower and owners of record be provided, a separate
11	written notice of the intent to sell the covered mortgage
12	that—
13	"(i) is mailed via certified and first class
14	mail not less than 90 days before the date on
15	which the loan is included in any proposed sale;
16	and
17	"(ii) includes—
18	"(I) a description of the loss mitiga-
19	tion options of the Corporation that are
20	available to borrowers in financial distress
21	and the obligation of servicers to consider
22	borrowers in default for those options;
23	"(II) a description of the actions that
24	the servicer of the loan has taken to review

1	and implement those options for the bor-
2	rower; and
3	"(III) a description of the procedures
4	the borrower may use to contest with the
5	Corporation the compliance by the servicer
6	with that obligation.
7	"(B) The determination of the Corporation to
8	authorize the sale of a mortgage under this section
9	shall be reviewable under chapter 7 of title 5, United
10	States Code, for abuse of discretion and arbitrary
11	and capricious agency action.
12	"(C) The Corporation may not sell any covered
13	mortgage through any type of non-performing loan
14	sale auction program until the Corporation issues
15	rules, through the notice and comment rule making
16	procedures under section 553 of title 5, United
17	States Code, that address essential aspects of any
18	non-performing loan sale program, including—
19	"(i) the method of selection of loans for
20	sale;
21	"(ii) notice to borrowers prior to inclusion
22	of the loan in a sale; and
23	"(iii) review of loss mitigation status prior
24	to the sale, selection of eligible bidders, loss
25	mitigation guidelines applicable to loan pur-

1	chasers, and reporting requirements for pur-
2	chasers.
3	"(3)(A) Each purchaser of a covered mortgage shall
4	offer the borrower on the covered mortgage—
5	"(i) appropriate loss mitigation options, includ-
6	ing affordable and sustainable loan modifications;
7	and
8	"(ii) the opportunity for a short sale or a deed
9	in lieu of foreclosure.
10	"(B) The specific formula, calculations, waterfall
11	steps, and other terms for appropriate loss mitigation op-
12	tions described in subparagraph (A) shall be published by
13	the Corporation, made available to the public, and in-
14	cluded in a written notice given to borrowers before any
15	acceleration or foreclosure is initiated after a loan sale.
16	"(4) With respect to a transferee, including any sub-
17	sequent transferee, of a covered mortgage that is sold by
18	the Corporation under this section—
19	"(A) the transferee shall certify in writing to
20	the Corporation that the transferee will comply with
21	the provisions of this section in the marketing and
22	transfer of any property received in the disposition
23	of any transferred loan;
24	"(B) the transferee shall provide to the Cor-
25	poration records documenting that the transfers of

those properties are in compliance with this sub-1 2 section; and 3 "(C) the failure of the Corporation or the trans-4 feree to comply with the requirements under this 5 subsection for a loan in default shall be a defense to 6 foreclosure, and a transferee shall not execute a 7 foreclosure judgment or order of sale, or conduct a 8 foreclosure sale, until the transferee has complied 9 with all requirements under this subsection. 10 "(5) With respect to covered mortgages that are sold 11 by the Corporation under this section and foreclosed upon by the buyer, not less than 90 percent of the properties that are the subject of the covered mortgages in an auc-14 tion shall be— 15 "(A) sold to owner-occupants; "(B) operated or transferred to an entity that 16 17 will operate the property as affordable rental hous-18 ing for households below 80 percent of the area me-19 dian income for a period of not less than 15 years; 20 or"(C) transferred or donated to a nonprofit 21 22 agency that is certified by the Corporation and will 23 redevelop the property for owner occupancy or af-24 fordable rental housing.

1	(6) The Corporation shall implement policies, proce-
2	dures, and controls to—
3	"(A) identify and recruit community partners;
4	"(B) engage in consultations with community
5	partners before the sale of a pool of covered mort-
6	gages under this section to determine whether that
7	sale can be designed to meet the specific needs of
8	the communities served by the community partners;
9	and
10	"(C) prioritize the sale of pools of single-family
11	mortgages to community partners by—
12	"(i) designing pools of covered mortgages
13	for direct sale to a community partner, the
14	price of which shall be set by the Corporation
15	based on a pricing model that considers—
16	"(I) the current fair market value of
17	the properties; and
18	"(II) the potential impact of fore-
19	closures on those properties to the value of
20	other homes in the same census tract; or
21	"(III) in the case of an auction, if the
22	winning bid is not from a community part-
23	ner, permitting any community partner
24	that bid during that same auction to have

1	a final opportunity to enter a higher bid on
2	the pool.".
3	TITLE II—TAKING THE FIRST
4	STEPS TO REVERSE THE LEG-
5	ACY OF HOUSING DISCRIMI-
6	NATION AND GOVERNMENT
7	NEGLIGENCE
8	SEC. 201. DOWN PAYMENT ASSISTANCE PROGRAM FOR
9	COMMUNITIES FORMERLY SEGREGATED BY
10	LAW.
11	(a) FINDINGS.—Congress finds the following:
12	(1) For generations, buying a home has been
13	the primary way working families build wealth.
14	(2) A home is not only a place to live, but also
15	an asset that may appreciate, help fund a new busi-
16	ness, finance an education, or cover retirement ex-
17	penses. A home provides stability and financial pre-
18	dictability, which are important foundations for
19	prosperity and access to opportunity for a family.
20	(3) For decades, the Federal Government sub-
21	sidized homeownership—for white families. Until the
22	1960s, the Federal Government systematically de-
23	nied African-Americans and other marginalized
24	groups the ability to obtain mortgage credit, buy

1 homes, and build wealth for their families while sub-2 sidizing the American dream for white families.

- (4) The Federal Government, through the Home Owners' Loan Corporation and the Federal Housing Administration, standardized and institutionalized discriminatory policies on the basis of race, national origin, and religion that reflected practices in the private sector and became a model for their widespread adoption across the housing industry.
- (5) Racist restrictive covenants and zoning ordinances also robbed families of color of the opportunity to live and build opportunity for their families in the community of their choice.
- (6) In the years before the 2008 financial crisis, lenders targeted borrowers of color with abusive loans while government regulators sat on their hands, further extracting wealth from these same communities.
- (7) The legacy of housing discrimination and regulatory negligence is a contributor to a large and growing gap in wealth and outcomes between Black and white families. The median income white family in the United States has almost 10 times the wealth of the median income Black family in the United

1	States. The gap between the white homeownership
2	rate and the Black homeownership rate is bigger
3	today than it was when housing discrimination was
4	legal. Seventy-five percent of formerly-redlined com-
5	munities are still low-income and 66 percent are still
6	minority communities.
7	(8) The purpose of this section is for the Fed-
8	eral Government to take the first step toward ad-
9	dressing the racial wealth gap that it contributed to
10	creating by helping individuals or descendants of in-
11	dividuals who were harmed by housing discrimina-
12	tion or negligence by the Federal Government.
13	(b) Definitions.—In this section:
14	(1) Eligible resident.—The term "eligible
15	resident" means a resident of a geographic area, as
16	defined by the Secretary by regulation under sub-
17	section (g), who—
18	(A) is a first-time homebuyer;
19	(B) has an income that is less than 120
20	percent of the area median income; and
21	(C)(i) resided in that geographic area dur-
22	ing the 4-year period preceding the date of en-
23	actment of this Act;
24	(ii) resided in that geographic area for a
25	period of 4 years before moving out of the geo-

1	graphic area subsequent to a foreclosure, short
2	sale, or deed in lieu of foreclosure on a home
3	that—
4	(I) was the primary residence of the
5	resident; and
6	(II) was purchased or refinanced dur-
7	ing the period beginning on January 1
8	2001 and ending on December 30, 2008
9	or
10	(iii) resided in that geographic area for a
11	period of 4 years before moving out of the geo-
12	graphic area due to a major disaster declared
13	by the President or a State, territorial, or Trib-
14	al government.
15	(2) First-time homebuyer.—The term "first-
16	time homebuyer" means an individual (and if mar-
17	ried, the spouse of the individual) who—
18	(A) has had no ownership in a principal
19	residence during the 3-year period ending on
20	the date of purchase of the property; or
21	(B) who surrendered an ownership interest
22	in a principal residence during the 3-year pe-
23	riod ending on the date of purchase of the prop-
24	erty as part of a divorce proceeding.

1	(3) Secretary.—The term "Secretary" means
2	the Secretary of Housing and Urban Development.
3	(c) Establishment.—There is established in the
4	Office of Housing of the Department of Housing and
5	Urban Development a fund, to be administered by the Sec-
6	retary, that shall be used—
7	(1) to provide grants to eligible residents to
8	purchase homes;
9	(2) for outreach to financial institutions in tar-
10	geted areas and eligible residents, including for the
11	administration of that outreach;
12	(3) for counseling or financial education admin-
13	istered by counseling agencies approved by the Sec-
14	retary in order to ensure sustainable homeowner-
15	ship;
16	(4) to create and maintain the database de-
17	scribed in subsection (g)(3); and
18	(5) to maintain any records required to imple-
19	ment this section.
20	(d) Grant Amount.—Eligible residents may receive
21	a grant from the fund established under subsection (c) in
22	an amount equal to—
23	(1) not more than 3.5 percent of the appraised
24	value of the property to be purchased; or

1	(2) if the appraised value is more than the prin-
2	cipal obligation amount limitation for mortgages in-
3	sured under title II of the National Housing Act (12
4	U.S.C. 1707 et seq.), 3.5 percent of the maximum
5	principal obligation limitation for the property to be
6	purchased.
7	(e) FHA LOAN.—An eligible resident is not required
8	to obtain a mortgage that is insured under title II of the
9	National Housing Act (12 U.S.C. 1707 et seq.) as a condi-
10	tion of receiving a grant under this section.
11	(f) Geographic Area.—An eligible resident is not
12	required to purchase a home within the geographic area
13	described in subsection (b)(1)(C) as a condition of receiv-
14	ing a grant under this section.
15	(g) REGULATIONS AND DATABASE.—Not later than
16	1 year after the date of enactment of this Act, the Sec-
17	retary shall—
18	(1) in consultation with interested parties, in-
19	cluding housing counseling agencies approved by the
20	Secretary and individuals or groups with expertise in
21	fair housing, finalize regulations relating to the use
22	of the fund established under subsection (c), includ-
23	ing defining the geographic areas in which residents
24	are eligible to receive grants through the fund, which
25	shall include—

1	(A) census tracts graded as "hazardous"
2	or "definitely declining" in maps drawn by the
3	Home Owners' Loan Corporation that are, as of
4	the date of enactment of this Act, low-income
5	communities;
6	(B) census tracts that were designated for
7	non-White citizens in jurisdictions that histori-
8	cally had racially segregated zoning codes and
9	are, as of the date of enactment of this Act
10	low-income communities; and
11	(C) census tracts that are racially or eth-
12	nically concentrated areas of poverty, which
13	shall mean a census tract—
14	(i) with a non-white population of 50
15	percent or more; and
16	(ii)(I) in which not less than 40 per-
17	cent of families living in the census tract
18	have incomes that are at or below the pov-
19	erty line; or
20	(II) in which the average tract poverty
21	rate is 3 or more times the average tract
22	poverty tract for the metropolitan or
23	micropolitan area;
24	(2) finalize regulations relating to the disburse-
25	ment of funds under this section to ensure that eligi-

1	ble residents are able to receive funds before the
2	closing date for their home, which may include cre-
3	ating a program that allows a lender to be reim-
4	bursed by the fund established under subsection (c)
5	if the lender—
6	(A) provides the eligible resident with
7	funds for the closing; or
8	(B) allows eligible residents to be
9	preapproved to receive assistance under this
10	section when arranging financing for their
11	home;
12	(3) create a publicly accessible database that al-
13	lows individuals, real estate professionals, and lend-
14	ers to determine whether a borrower is eligible for
15	assistance under this section; and
16	(4) establish methods to verify that an indi-
17	vidual is an eligible resident.
18	(h) Appropriations.—Out of funds in the Treasury
19	not otherwise appropriated, there is appropriated to the
20	fund established under subsection (c) such sums as may
21	be necessary for each of fiscal years 2020 through 2029
22	to provide grants under this section and to carry out con-
23	sumer education efforts related to this section.
24	(i) Inclusion of Program in Home Buying In-
25	FORMATION BOOKLETS.—Section 5(b) of the Real Estate

1	Settlement Procedures Act of 1974 (12 U.S.C. 2604(b))
2	is amended by inserting after paragraph (14) the fol-
3	lowing:
4	"(15) Information relating to the down pay-
5	ment assistance program established under section
6	201 of the American Housing and Economic Mobil-
7	ity Act of 2019.".
8	(j) Inclusion of Program as Mortgage Prod-
9	UCT.—Section 203(f)(1) of the National Housing Act (12
10	U.S.C. 1709(f)(1)) is amended by inserting ", including
11	the down payment assistance program established under
12	section 201 of the American Housing and Economic Mo-
13	bility Act of 2019," after "mortgage products".
14	SEC. 202. FORMULA GRANT PROGRAM FOR COMMUNITIES
15	THAT HAVE NOT RECOVERED FROM THE FI-
16	NANCIAL CRISIS.
17	(a) Establishment.—The Secretary of Housing
18	and Urban Development shall establish a formula grant
19	program to provide funding to States to assist borrowers
20	with negative equity in their primary residence through—
21	(1) measures that provide funds to borrowers
22	to—
23	
23	(A) pay down arrears on an otherwise af-

1	(B) pay down arrears or principal on a
2	loan in order to qualify for a loan modification
3	that will allow the borrower to keep their home
4	(C) pay off the entire or pay down part of
5	a second mortgage or home equity line of cred-
6	it;
7	(D) pay off a small-dollar mortgage;
8	(E) pay delinquent taxes and tax liens;
9	(F) pay off delinquent water or sewer bills
10	and liens; and
11	(G) pay for home repairs or maintenance
12	or for modifications to bring the home into
13	compliance with any applicable codes; and
14	(2) programs to purchase or rehabilitate vacant
15	land and foreclosed homes to enhance neighborhood
16	property values.
17	(b) FORMULA.—The Secretary of Housing and
18	Urban Development shall distribute amounts under this
19	section based on the number of borrowers in the State
20	with a primary residence with negative equity.
21	(c) Authorization of Appropriations.—There is
22	authorized to be appropriated to carry out this section
23	\$2,000,000,000 for fiscal year 2020.

1	SEC. 203. STRENGTHENING THE COMMUNITY REINVEST-
2	MENT ACT OF 1977.
3	(a) Short Title.—This section may be cited as the
4	"Community Reinvestment Reform Act of 2019".
5	(b) Amendments to the Community Reinvest-
6	MENT ACT OF 1977.—The Community Reinvestment Act
7	of 1977 (12 U.S.C. 2901 et seq.) is amended—
8	(1) by amending sections 802 and 803 (12)
9	U.S.C. 2901, 2902) to read as follows:
10	"SEC. 802. FINDINGS AND PURPOSE.
11	"(a) Findings.—Congress finds that—
12	"(1) regulated financial institutions are re-
13	quired by law to demonstrate that they serve the
14	convenience and needs of the communities in which
15	they are chartered or do business, in particular low-
16	and moderate-income communities;
17	"(2) the convenience and needs of communities
18	include the need for credit services, deposit services,
19	transaction services, other financial services, and
20	community development loans and investments; and
21	"(3) regulated financial institutions have a con-
22	tinuing and affirmative obligation to meet the credit
23	or other financial needs of the local communities in
24	which they are chartered or do business.
25	"(b) Purpose.—It is the purpose of this title to re-
26	quire each appropriate Federal financial supervisory agen-

1	cy to use its authority when examining regulated financial
2	institutions to ensure that those institutions meet the
3	credit or other financial needs of the local communities
4	in which they are chartered or do business consistent with
5	the safe and sound operation of those institutions.
6	"SEC. 803. DEFINITIONS.
7	"In this title:
8	"(1) Application for a deposit facility.—
9	The term 'application for a deposit facility' means
10	an application to the appropriate Federal financial
11	supervisory agency otherwise required under Federal
12	law or regulations thereunder for—
13	"(A) a charter for a national bank or Fed-
14	eral savings and loan association;
15	"(B) deposit insurance in connection with
16	a newly chartered State bank, savings bank,
17	savings and loan association, or similar institu-
18	tion;
19	"(C) the establishment of a domestic
20	branch or other facility with the ability to ac-
21	cept deposits of a regulated financial institu-
22	tion;
23	"(D) the relocation of the home office or a
24	branch office of a regulated financial institu-
25	tion;

1	"(E) the merger or consolidation with, the
2	acquisition of the assets of, or the assumption
3	of the liabilities of a regulated financial institu-
4	tion requiring approval under section 18(c) of
5	the Federal Deposit Insurance Act (12 U.S.C.
6	1828(e)); or
7	"(F) the acquisition of shares in, or the as-
8	sets of, a regulated financial institution requir-
9	ing approval under section 3 of the Bank Hold-
10	ing Company Act of 1956 (12 U.S.C. 1842).
11	"(2) Appropriate federal banking agen-
12	CY.—The term 'appropriate Federal banking agency
13	has the meaning given the term in section 3 of the
14	Federal Deposit Insurance Act (12 U.S.C. 1813).
15	"(3) Appropriate federal financial su-
16	PERVISORY AGENCY.—The term 'appropriate Fed-
17	eral financial supervisory agency' means—
18	"(A) the appropriate Federal banking
19	agency with respect to depository institutions
20	and depository institution holding companies;
21	and
22	"(B) the Bureau of Consumer Financial
23	Protection with respect to any covered person
24	supervised by the Bureau pursuant to section
25	1024 of the Dodd-Frank Wall Street Reform

1	and Consumer Protection Act (12 U.S.C.
2	5514).
3	"(4) Assessment area.—The term 'assess-
4	ment area' means, with respect to a regulated finan-
5	cial institution, each community, including a State,
6	metropolitan area, and urban or rural county, in
7	which the institution—
8	"(A) maintains deposit-taking branches,
9	automated teller machines, or retail offices;
10	"(B) is represented by an agent;
11	"(C) issues a significant number of loans
12	or other products relative to the total number
13	of loans or other products made by the institu-
14	tion;
15	"(D) has issued not less than 75 percent
16	of the loans of the institution; or
17	"(E) has conducted not less than 75 per-
18	cent of the business of the institution.
19	"(5) Community benefits plan.—The term
20	'community benefits plan' means a plan that pro-
21	vides measurable goals for future amounts of safe
22	and sound loans, investments, services, and other fi-
23	nancial products for low- and moderate-income com-
24	munities and other distressed or underserved com-
25	munities.

1	"(6) COMMUNITY DEVELOPMENT.—The term
2	'community development' means—
3	"(A) affordable housing for low- or mod-
4	erate-income individuals and avoidance of pat-
5	terns of lending resulting in the loss of afford-
6	able housing units;
7	"(B) community development services, in-
8	cluding counseling and successful mortgage or
9	loan modifications of delinquent loans;
10	"(C) activities that promote integration;
11	"(D) activities that promote economic de-
12	velopment by financing small businesses or
13	farms that meet the size eligibility requirements
14	of the development company or small business
15	investment company programs under section
16	121.301 of title 13, Code of Federal Regula-
17	tions, or any successor regulation, with an em-
18	phasis on small businesses that have gross an-
19	nual revenues of not more than \$1,000,000;
20	"(E) activities that revitalize or stabilize—
21	"(i) low- or moderate-income geog-
22	raphies;
23	"(ii) designated disaster areas;
24	"(iii) distressed or underserved non-
25	metropolitan middle-income geographies

1	designated by the Federal Financial Insti-
2	tutions Examination Council, based on—
3	"(I) rates of poverty, unemploy-
4	ment, and population loss; or
5	"(II) population size, density
6	and dispersion, if those activities help
7	to meet essential community needs
8	including the needs of low- and mod-
9	erate-income individuals; or
10	"(iv) other distressed or underserved
11	communities; or
12	"(F) activities that promote physical, envi-
13	ronmental, and sensory accessibility in housing
14	stock that is integrated into the community.
15	"(7) Depository institution; depository
16	INSTITUTION HOLDING COMPANY.—The terms 'de-
17	pository institution' and 'depository institution hold-
18	ing company' have the meanings given those terms
19	in section 3 of the Federal Deposit Insurance Ac
20	(12 U.S.C. 1813).
21	"(8) Entire community.—The term 'entire
22	community' means all of the assessment areas of a
23	regulated financial institution.
24	"(9) Enumerated consumer laws.—The
25	term 'enumerated consumer laws' has the meaning

1	given the term in section 1002 of the Consumer Fi-
2	nancial Protection Act of 2010 (12 U.S.C. 5481).
3	"(10) Geography.—The term 'geography'
4	means a census tract delineated by the Bureau of
5	the Census in the most recent decennial census.
6	"(11) Insured depository institution.—
7	The term 'insured depository institution' has the
8	meaning given the term in section 3 of the Federal
9	Deposit Insurance Act (12 U.S.C. 1813).
10	"(12) Other distressed or underserved
11	COMMUNITY.—The term 'other distressed or under-
12	served community' means an area that, according to
13	a periodic review and data analysis by the appro-
14	priate Federal financial supervisory agencies on an
15	interagency basis through the Federal Financial In-
16	stitutions Examination Council, is experiencing eco-
17	nomic hardship or is underserved by financial insti-
18	tutions.
19	"(13) Regulated financial institution.—
20	The term 'regulated financial institution' means—
21	"(A) an insured depository institution;
22	"(B) a depository institution holding com-
23	pany; and
24	"(C) a U.S. nonbank mortgage originator.

1	"(14) U.S. NONBANK MORTGAGE ORIGI-
2	NATOR.—The term 'U.S. nonbank mortgage origi-
3	nator' means a covered person subject to section
4	1024 of the Dodd-Frank Wall Street Reform and
5	Consumer Protection Act (12 U.S.C. 5514) that of-
6	fers or provides—
7	"(A) origination of loans secured by real
8	estate for use by consumers primarily for per-
9	sonal, family, or household purposes; or
10	"(B) loan modification or foreclosure relief
11	services in connection with a loan described in
12	subparagraph (A).";
13	(2) in section 804 (12 U.S.C. 2903)—
14	(A) by redesignating subsections (c) and
15	(d) as subsections (f) and (g), respectively;
16	(B) by striking subsections (a) and (b) and
17	inserting the following:
18	"(a) Depository Institutions and Bank Hold-
19	ING COMPANIES.—In connection with its examination of
20	a regulated financial institution other than a U.S.
21	nonbank mortgage originator, the appropriate Federal fi-
22	nancial supervisory agency shall perform the following:
23	"(1) Assess the record of the institution in
24	meeting the credit or other financial needs of its en-
25	tire community, in particular low- and moderate-in-

1	come people and communities, and other distressed
2	or underserved communities, consistent with the safe
3	and sound operation of the institution.
4	"(2) Assess the effectiveness of the following
5	activities in meeting the credit or other financial
6	needs of the assessment areas of the institution, con-
7	sistent with the safe and sound operation of the in-
8	stitution:
9	"(A) Retail lending, including home, small
10	business, consumer, and other lending and fi-
11	nancial products, that responds to credit needs
12	or other financial needs.
13	"(B) Community development lending and
14	investments, which may include a consideration
15	of—
16	"(i) the origination of loans and other
17	efforts by the institution to assist existing
18	low- and moderate-income residents to re-
19	main in affordable housing in their com-
20	munity; and
21	"(ii) the origination of loans by the
22	institution that result in the construction,
23	rehabilitation, or preservation of affordable
24	housing units.

1	"(C) Retail financial services and commu-
2	nity development services.
3	"(3) With respect to its evaluation of an appli-
4	cation for a deposit facility by the institution—
5	"(A) consider the record described in para-
6	graph (1), the overall rating of the institution
7	under this section, and any improvement plans
8	submitted pursuant to this section;
9	"(B) provide an opportunity for public
10	comment for a period of not less than 60 days;
11	"(C) consider changes in the community
12	reinvestment performance of the institution
13	since the most recent rating under this section
14	by the appropriate Federal financial supervisory
15	agency; and
16	"(D) require—
17	"(i) a demonstration of public benefit,
18	including a community benefits plan with
19	measurable goals regarding increasing re-
20	sponsible lending and other financial prod-
21	ucts;
22	"(ii) that the institution consult with
23	community-based organizations and other
24	community stakeholders in developing the
25	community benefits plan; and

1	"(iii) a public hearing for any institu-
2	tion that has a received a 'need-to-improve'
3	or 'sufficient' grade in any individual as-
4	sessment area during the most recent ex-
5	amination.
6	"(b) U.S. Nonbank Mortgage Originator.—In
7	connection with its examination of a U.S. nonbank mort-
8	gage originator, the appropriate Federal financial super-
9	visory agency shall perform the following:
10	"(1) Assess the record of the U.S. nonbank
11	mortgage originator in meeting the credit or other
12	financial needs of its entire community, in particular
13	low-income and moderate-income people and commu-
14	nities and other distressed or underserved commu-
15	nities, consistent with the safe and sound operation
16	of the U.S. nonbank mortgage originator.
17	"(2) Assess, as appropriate, the following activi-
18	ties in the assessment areas of the U.S. nonbank
19	mortgage originator:
20	"(A) Retail lending, including home loans.
21	"(B) Community development services.
22	"(C) Community development lending and
23	investments, which may include a consideration
24	of—

1	"(i) the origination of loans and other
2	efforts by the institution to assist existing
3	low- and moderate-income residents to re-
4	main in affordable housing in their com-
5	munity;
6	"(ii) the origination of loans by the
7	institution that result in the construction,
8	rehabilitation or preservation of affordable
9	housing units; and
10	"(iii) investments in or loans to com-
11	munity development financial institutions
12	(as defined in section 103 of the Commu-
13	nity Development Banking and Financial
14	Institutions Act of 1994 (12 U.S.C.
15	4702)), community development corpora-
16	tions (as defined in section 613 of the
17	Community Economic Development Act of
18	1981 (42 U.S.C. 9802)), and other non-
19	profit organizations serving the housing
20	and development needs of the community.
21	"(3) With respect to its evaluation of an appli-
22	cation for a deposit facility by the U.S. nonbank
23	mortgage originator—
24	"(A) consider the record described in para-
25	graph (1), the overall rating of the U.S.

1	nonbank mortgage originator under this sec-
2	tion, and any improvement plans submitted
3	pursuant to this section;
4	"(B) provide an opportunity for public
5	comment for a period of not less than 60 days;
6	"(C) consider changes in the community
7	reinvestment performance of the U.S. nonbank
8	mortgage originator since the most recent rat-
9	ing under this section by the appropriate Fed-
10	eral financial supervisory agency; and
11	"(D) require—
12	"(i) a demonstration that granting the
13	application for a deposit facility is in the
14	public interest, which shall include a sub-
15	mission of a community benefits plan by
16	the U.S. nonbank mortgage originator to
17	the appropriate Federal financial super-
18	visory agency;
19	"(ii) that the U.S. nonbank mortgage
20	originator consult with community-based
21	organizations and other community stake-
22	holders in developing the community bene-
23	fits plan; and
24	"(iii) a public hearing for any U.S.
25	nonbank mortgage originator that has a

1	received a 'need-to-improve' or 'sufficient'
2	grade in any individual assessment area
3	during the most recent examination.
4	"(c) Requirements.—
5	"(1) In general.—In connection with its ex-
6	amination of a regulated financial institution under
7	subsection (a) or (b), the appropriate Federal finan-
8	cial supervisory agency shall—
9	"(A) consider public comments received by
10	the appropriate Federal financial supervisory
11	agency regarding the record of the institution in
12	meeting the credit or other financial needs of
13	its entire community, including low- and mod-
14	erate-income communities; and
15	"(B) require an improvement plan for an
16	institution that receives a rating of 'sufficient'
17	or lower on the written evaluation of the insti-
18	tution, or such a rating in any individual as-
19	sessment area, and require the improvement
20	plan to result in the reasonable likelihood that
21	the institution will obtain a rating of at least
22	'satisfactory record of meeting community cred-
23	it or other financial needs' in the relevant meas-
24	ure on the next examination.
25	"(2) Improvement plan.—

1	"(A) In General.—A regulated financial
2	institution that is required to submit an im-
3	provement plan required under paragraph
4	(1)(B) shall submit the plan in writing to the
5	appropriate Federal financial supervisory agen-
6	cy not later than 90 days after receiving notice
7	that the regulated financial institution is re-
8	quired to submit the plan.
9	"(B) Public comment.—Upon receipt of
10	an improvement plan of a regulated financial
11	institution required under paragraph (1)(B),
12	the appropriate Federal financial supervisory
13	agency shall—
14	"(i) make the plan available to the
15	public for review and comment for a period
16	of not less than 60 days; and
17	"(ii) require the regulated financial
18	institution to revise, as appropriate, the
19	improvement plan in response to the public
20	comments received under the public review
21	and comment period described in clause (i)
22	and submit the plan to the appropriate
23	Federal financial supervisory agency not
24	later than 60 days after the end of that pe-
25	riod.

1	(3) EXAMINATION OF CERTAIN REGULATED
2	FINANCIAL INSTITUTIONS.—In the case of a regu-
3	lated financial institution whose lending or other
4	business is not clustered in geographical areas and
5	is thinly dispersed across the country, the institution
6	shall—
7	"(A) be evaluated under subsection (a) or
8	(b), as applicable—
9	"(i) by considering the effectiveness of
10	the institution in serving customers or bor-
11	rowers, with a special emphasis on low-
12	and moderate-income individuals across the
13	country regardless of where the individuals
14	reside; and
15	"(ii) based on objective thresholds de-
16	veloped by the appropriate Federal finan-
17	cial supervisory agencies to clarify when
18	lending or other business is dispersed
19	across the country and not clustered in
20	distinct geographical areas, which may in-
21	clude low levels of lending or other finan-
22	cial products across States or other areas;
23	and
24	"(B) meet the needs of other distressed or
25	underserved communities.

1	"(d) Consideration.—Remediation of consumers
2	pursuant to an order by an court or administrative body
3	or a settlement with a government agency or a private
4	party shall not be considered in an assessment conducted
5	under subsection $(a)(2)$ or $(b)(2)$.
6	"(e) Rule of Construction.—An evaluation of a
7	bank holding company under this section shall incorporate
8	evaluations of subsidiary regulated financial institutions
9	made by the appropriate Federal financial supervisory
10	agency of each subsidiary, if applicable.";
11	(C) in subsection (f), as so redesignated—
12	(i) by striking paragraph (2);
13	(ii) by redesignating paragraph (3) as
14	paragraph (2); and
15	(iii) in paragraph (2), as so redesig-
16	nated, by striking subparagraph (C); and
17	(D) in subsection (g), as so redesignated,
18	by striking "subsection (a)" and inserting "sub-
19	sections (a) and (b)";
20	(3) in section 807 (12 U.S.C. 2906)—
21	(A) in subsection (a)—
22	(i) by striking "an insured depository
23	institution" and inserting "a regulated fi-
24	nancial institution"; and

1	(ii) by inserting "or financial" after
2	"credit";
3	(B) in subsection (b)—
4	(i) in paragraph (1)—
5	(I) in subparagraph (A)—
6	(aa) in clause (ii), by strik-
7	ing "and" at the end;
8	(bb) by redesignating clause
9	(iii) as clause (iv); and
10	(cc) by inserting after clause
11	(ii) the following:
12	"(iii) disclose whether the institution en-
13	gaged in acts or practices that the Bureau of
14	Consumer Financial Protection has determined,
15	and has publicly disclosed, violate the enumer-
16	ated consumer laws; and"; and
17	(II) by striking subparagraph (B)
18	and inserting the following:
19	"(B) Metropolitan area distinctions.—
20	The information required under clauses (i) and (ii)
21	of subparagraph (A) shall be presented separately
22	for each assessment area.
23	"(C) Treatment with respect to viola-
24	TIONS OF ENUMERATED CONSUMER LAWS.—If a
25	regulated financial institution has engaged in acts or

1	practices that the appropriate Federal financial su-
2	pervisory agency has determined to be unfair, decep-
3	tive, or abusive or acts or practices that violate enu-
4	merated consumer laws intended to ensure the fair,
5	equitable, and nondiscriminatory access to credit for
6	individuals and communities that are enforced by
7	the Bureau of Consumer Financial Protection or
8	other Federal or State agencies, the written evalua-
9	tion shall be negatively influenced in a manner com-
10	mensurate with the extent of the harm suffered by
11	those individuals and communities.";
12	(ii) in paragraph (2)—
13	(I) by striking subparagraphs
14	(A), (B), (C), and (D) and inserting
15	the following:
16	"(A) 'Outstanding record of meeting com-
17	munity credit or other financial needs'.
18	"(B) 'Satisfactory record of meeting com-
19	munity credit or other financial needs'.
20	"(C) 'Sufficient record of meeting commu-
21	nity credit or other financial needs'.
22	"(D) 'Needs to improve record of meeting
23	community credit or other financial needs'.

"(E) 'Substantial noncompliance in meet-
ing community credit or other financial
needs'.''; and
(iii) by inserting after the flush text
following paragraph (2) the following:
"(3) Additional authority.—The appro-
priate Federal financial supervisory agencies may—
"(A) alter the ratings under this sub-
section to change or include additional ratings;
and
"(B) develop an accompanying point sys-
tem that includes ranges for each rating cat-
egory under paragraph (2).";
(C) by redesignating subsection (e) as sub-
section (f); and
(D) by inserting after subsection (d) the
following:
"(e) Appeals of Rating.—If a regulated financial
institution appeals the assigned rating under this section,
the appropriate Federal financial supervisory agency shall
post a public notice of the appeal on the website of the
appropriate Federal financial supervisory agency."; and

1	"SEC. 810. DATA COLLECTION AND REPORTING REQUIRE-
2	MENTS.
3	"(a) Data Collection.—
4	"(1) Small business and small farm
5	LOANS.—Each regulated financial institution shall
6	collect and maintain in machine readable form, as
7	prescribed by the appropriate Federal financial su-
8	pervisory agency, until the completion of the next ex-
9	amination under this title, the following data for
10	each small business or small farm loan originated or
11	purchased by the regulated financial institution:
12	"(A) A unique number or alpha-numeric
13	symbol that can be used to identify the relevant
14	loan.
15	"(B) The loan amount at origination.
16	"(C) The loan location.
17	"(D) An indicator whether the loan was to
18	a business or farm with gross annual revenues
19	of \$1,000,000 or less.
20	"(2) Consumer loans.—Each regulated finan-
21	cial institution shall collect and maintain in machine
22	readable form, as prescribed by the appropriate Fed-
23	eral financial supervisory agency, data for consumer
24	loans originated or purchased by the regulated fi-
25	nancial institution, including motor vehicle loans,
26	credit cards, home equity loans, and other secured

1	or unsecured loans. The regulated financial institu-
2	tion shall maintain data separately for each category
3	of consumer loan, including the following for each
4	loan:
5	"(A) A unique number or alpha-numeric
6	symbol that can be used to identify the relevant
7	loan.
8	"(B) The loan amount at origination or
9	purchase.
10	"(C) The loan location.
11	"(D) The gross annual income of the bor-
12	rower that the regulated financial institution
13	considered in making its credit decision.
14	"(3) Community Development Loans and
15	INVESTMENTS.—Each regulated financial institution
16	shall collect and maintain in machine readable form,
17	as prescribed by the appropriate Federal financial
18	supervisory agency, data on the categories of com-
19	munity development lending and investments, includ-
20	ing data regarding financing affordable housing,
21	small business development, and economic develop-
22	ment.
23	"(4) Assessment area data.—Each regu-
24	lated financial institution shall collect and report to
25	the appropriate Federal financial supervisory agency

1	by March 1 of each year a list for each assessment
2	area showing the geographies within the area.
3	"(5) Deposits.—The appropriate Federal Su-
4	pervisory agency shall collect data from regulated fi-
5	nancial institutions that reflects how many of the
6	customers of those institutions are low- and mod-
7	erate-income customers and the services that are
8	used by those customers.
9	"(b) CRA SMALL BUSINESS DISCLOSURE STATE-
10	MENT.—The appropriate Federal financial supervisory
11	agency shall prepare annually for each regulated financial
12	institution that reports data pursuant to this section a
13	statement to be known as the 'CRA Small Business Dis-
14	closure Statement' that contains, on a State-by-State
15	basis, the following:
16	"(1) For each county (and for each assessment
17	area smaller than a county) with a population of
18	500,000 persons or fewer in which the regulated fi-
19	nancial institution reported a small business or small
20	farm loan:
21	"(A) The number and amount of small
22	business and small farm loans reported as origi-
23	nated or purchased located in low-, moderate-,
24	middle-, and upper-income geographies.

1	"(B) A list grouping each geography ac-
2	cording to whether the geography is low-, mod-
3	erate-, middle-, or upper-income.
4	"(C) A list showing each geography in
5	which the regulated financial institution re-
6	ported a small business or small farm loan.
7	"(D) The number and amount of small
8	business and small farm loans to businesses
9	and farms with gross annual revenues of
10	\$1,000,000 or less.
11	"(2) For each county (and for each assessment
12	area smaller than a county) with a population in ex-
13	cess of 500,000 in which the regulated financial in-
14	stitution reported a small business or small farm
15	loan:
16	"(A) The number and amount of small
17	business and small farm loans reported as origi-
18	nated or purchased located in geographies with
19	median income relative to the area median in-
20	come of less than 10 percent, 10 or more but
21	less than 20 percent, 20 or more but less than
22	30 percent, 30 or more but less than 40 per-
23	cent, 40 or more but less than 50 percent, 50
24	or more but less than 60 percent, 60 or more
25	but less than 70 percent, 70 or more but less

1 than 80 percent, 80 or more but less than 90 2 percent, 90 or more but less than 100 percent, 3 100 or more but less than 110 percent, 110 or 4 more but less than 120 percent, and 120 per-5 cent or more. 6 "(B) A list grouping each geography in the 7 county or assessment area according to whether 8 the median income in the geography relative to 9 the area median income is less than 10 percent, 10 10 or more but less than 20 percent, 20 or 11 more but less than 30 percent, 30 or more but 12 less than 40 percent, 40 or more but less than 13 50 percent, 50 or more but less than 60 per-14 cent, 60 or more but less than 70 percent, 70 or more but less than 80 percent, 80 or more 15 16 but less than 90 percent, 90 or more but less 17 than 100 percent, 100 or more but less than 18 110 percent, 110 or more but less than 120 19 percent, and 120 percent or more. "(C) A list showing each geography in 20 21 which the regulated financial institution re-22 ported a small business or small farm loan. 23 "(D) The number and amount of small 24 business and small farm loans to businesses

1	and farms with gross annual revenues of
2	\$1,000,000 or less.
3	"(3) The number and amount of small business
4	and small farm loans located inside each assessment
5	area reported by the regulated financial institution
6	and the number and amount of small business and
7	small farm loans located outside the assessment
8	areas reported by the regulated financial institution.
9	"(4) The number and amount of community de-
10	velopment loans reported as originated or purchased.
11	"(c) Aggregate Disclosure Statements.—
12	"(1) In general.—Each appropriate Federal
13	financial supervisory agency shall prepare annually,
14	for each county and for each assessment area small-
15	er than a county, an aggregate disclosure statement
16	of small business, small farm, and consumer lending
17	by all regulated financial institutions subject to re-
18	porting under this section, which shall indicate, for
19	each geography, the number and amount of all small
20	business, small farm, and consumer loans originated
21	or purchased by reporting regulated financial insti-
22	tutions.
23	"(2) Adjusted form.—An appropriate Fed-
24	eral financial supervisory agency may adjust the
25	form of the disclosure statement prepared under

1	paragraph (1) if necessary, because of special cir-
2	cumstances, to protect the privacy of a borrower or
3	the competitive position of a regulated financial in-
4	stitution.
5	"(d) Central Data Depositories.—The Federal
6	Financial Institutions Examination Council, in consulta-
7	tion with the appropriate Federal financial supervisory
8	agencies, shall implement a system—
9	"(1) to allow the public to access online and in
10	a searchable format the data maintained under
11	paragraphs (1) through (4) of subsection (a); and
12	"(2) that ensures that personally identifiable fi-
13	nancial information is not disclosed to public.
14	"(e) Limitation.—An appropriate Federal financial
15	supervisory agency may not use the authorities of the ap-
16	propriate Federal financial supervisory agency under this
17	section to obtain a record from a regulated financial insti-
18	tution for the purpose of gathering or analyzing the per-
19	sonally identifiable financial information of a consumer."
20	(c) Amendment to the Bank Holding Company
21	ACT OF 1956.—Section 4(k)(6) of the Bank Holding
22	Company Act of 1956 (12 U.S.C. 1843(k)(6)) is amended
23	to read as follows:
24	"(6) Notice and opportunity for comment
25	REQUIRED.—

1	(A) IN GENERAL.—No financial holding
2	company shall directly or indirectly acquire, and
3	no company that becomes a financial holding
4	company shall directly or indirectly acquire con-
5	trol of, any company in the United States, in-
6	cluding through merger, consolidation, or other
7	type of business combination, that is engaged in
8	activities permitted under this subsection or
9	subsection (n) or (o), unless—
10	"(i) the holding company has provided
11	notice to the Board, not later than 60 days
12	prior to the proposed acquisition or prior
13	to becoming a financial holding company,
14	and during that time period, or such
15	longer time period not exceeding an addi-
16	tional 60 days, as established by the
17	Board;
18	"(ii) the Board has provided public
19	notice and opportunity for comment for
20	not less than 60 days; and
21	"(iii) the Board has not issued a no-
22	tice disapproving the proposed acquisition
23	or retention.

1	"(B) Factors for consideration.—In
2	reviewing any prior notice filed under this para-
3	graph, the Board shall—
4	"(i) consider the overall rating of the
5	financial holding company under the Com-
6	munity Reinvestment Act of 1977 (12
7	U.S.C. 2901 et seq.) and any improvement
8	plans submitted pursuant to that Act;
9	"(ii) provide opportunity for public
10	comment for a period of not less than 60
11	days;
12	"(iii) consider changes in the commu-
13	nity reinvestment performance of the fi-
14	nancial holding company since the last rat-
15	ing under the Community Reinvestment
16	Act of 1977 (12 U.S.C. 2901 et seq.) by
17	the appropriate Federal financial super-
18	visory agency; and
19	"(iv) require—
20	"(I) a demonstration that grant-
21	ing the application for a deposit facil-
22	ity is in the public interest, which
23	shall include submission to the appro-
24	priate Federal financial supervisory
25	agency of a community benefits plan;

1	"(II) that the institution consult
2	with community-based organizations
3	and other community stakeholders in
4	developing the community benefits
5	plan; and
6	"(III) a public hearing for any
7	bank that has received a 'need-to-im-
8	prove' or 'sufficient' grade in any as-
9	sessment area during the last exam-
10	ination under the Community Rein-
11	vestment Act of 1977 (12 U.S.C.
12	2901 et seq.).".
13	(d) Technical and Conforming Amendment.—
14	Section $10(c)(2)(H)(i)$ of the Home Owners' Loan Act (12
15	U.S.C. 1467a(c)(2)(H)(i)) is amended by striking "section
16	804(c) of the Community Reinvestment Act of 1977 (12
17	U.S.C. 2903(c))" and inserting "section 804(f) of the
18	Community Reinvestment Act of 1977 (12 U.S.C.
19	2903(f))".
20	SEC. 204. AMENDMENTS RELATING TO CREDIT UNION
21	SERVICE TO UNDERSERVED AREAS.
22	(a) In General.—The Federal Credit Union Act (12
23	U.S.C. 1751 et seq.) is amended—
	U.S.C. 1701 Ct seq.) is amenaed

1	(A) in paragraph (8), by striking "and" at
2	the end;
3	(B) in paragraph (9), by striking the pe-
4	riod at the end and inserting "; and"; and
5	(C) by adding at the end the following:
6	"(10) the term 'underserved area'—
7	"(A) means a local community, neighbor-
8	hood, or rural district that—
9	"(i) is an investment area, as defined
10	in section 103 of the Community Develop-
11	ment Banking and Financial Institutions
12	Act of 1994 (12 U.S.C. 4702), that meets
13	such additional requirements that the
14	Board may impose; and
15	"(ii) is underserved, based on data of
16	the Board and the Federal banking agen-
17	cies (as defined in section 3 of the Federal
18	Deposit Insurance Act (12 U.S.C. 1813)),
19	by other depository institutions (as defined
20	in section 19(b)(1)(A) of the Federal Re-
21	serve Act (12 U.S.C. 461(b)(1)(A)); and
22	"(B) notwithstanding subparagraph (A),
23	includes, with respect to any Federal credit
24	union, any geographic area within which the
25	credit union—

1	"(i) has received approval to provide
2	service before the date of enactment of this
3	paragraph from the Administration; and
4	"(ii) has established a service facility
5	before that date of enactment.";
6	(2) in section 106 (12 U.S.C. 1756), by adding
7	at the end the following: "The Board shall monitor
8	adherence by a Federal credit union to a significant
9	unmet needs plan submitted under section 109(h) by
10	that Federal credit union that describes how the
11	Federal credit union will serve the deposit and other
12	financial needs of the community."; and
13	(3) in section 109 (12 U.S.C. 1759)—
14	(A) in subsection (c), by amending para-
15	graph (2) to read as follows:
16	"(2) Exception for underserved areas.—
17	"(A) In General.—Notwithstanding sub-
18	section (b), the Board may approve an applica-
19	tion by a Federal credit union to allow the
20	membership of the credit union to include any
21	person or organization whose principal resi-
22	dence or place of business is located within a
23	local community, neighborhood, or rural district
24	if—
25	"(i) the Roard determines—

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1	"(I) at any time after August 7,
2	1998, that the local community,
3	neighborhood, or rural district taken
4	into account for purposes of this para-
5	graph is an underserved area; and
6	"(II) at the time of the approval,
7	that the credit union is well capital-
8	ized or adequately capitalized (as de-
9	fined in section $216(e)(1)$; and
10	"(ii) before the end of the 24-month
11	period beginning on the date of the ap-
12	proval, the credit union has established
13	and maintains an ongoing method to pro-
14	vide services in the local community, neigh-
15	borhood, or rural district.
16	"(B) TERMINATION OF APPROVAL.—
17	"(i) In general.—Any failure of a
18	Federal credit union to meet the require-
19	ment of clause (ii) of subparagraph (A) by
20	the end of the 24-month period referred to
21	in that clause shall constitute a termi-
22	nation, as a matter of law, of any approval
23	of an application under this paragraph by
24	the Board with respect to the membership
25	of the credit union.

1	(II) SIGNIFICANT UNMET NEEDS
2	PLAN.—The Board may terminate the
3	membership of a Federal credit union upon
4	a finding that the credit union is not meet-
5	ing the terms of the significant unmet
6	needs plan of the credit union submitted
7	under subsection $(h)(1)$.
8	"(C) Credit union reporting require-
9	MENT.—Any Federal credit union that has an
10	application approved under this paragraph
11	shall, as part of the ordinary course of the ex-
12	amination cycle and supervision process, submit
13	a report to the Administration that includes—
14	"(i) the number of members of the
15	credit union who are members by reason of
16	the application;
17	"(ii) the number of offices or facilities
18	maintained by the credit union in the local
19	community, neighborhood, or rural district
20	taken into account by the Board in approv-
21	ing the application; and
22	"(iii) evidence, as specified by the
23	Board by regulation, demonstrating com-
24	pliance by the credit union with the signifi-
25	cant unmet needs plan submitted by the

1	credit union under subsection $(h)(1)$, as
2	specified by the Administration.
3	"(D) Publication by administra-
4	TION.—The Administration shall publish an an-
5	nual report containing—
6	"(i) a list of all the applications ap-
7	proved under this paragraph before the
8	date on which the report is published;
9	"(ii) the number and locations of the
10	underserved areas taken into account in
11	approving those applications;
12	"(iii) the total number of members of
13	credit unions who are members by reason
14	of the approval of those applications; and
15	"(iv) evidence demonstrating compli-
16	ance by credit unions with significant
17	unmet needs plans submitted by the credit
18	unions under subsection (h)(1), as speci-
19	fied by the Administration.";
20	(B) in subsection (e)(2), by inserting "sub-
21	section (e)(2) and" after "provided in"; and
22	(C) by adding at the end the following:
23	"(h) Additional Requirements for Community
24	Credit Unions.—

1	"(1) In general.—A Federal credit union de-
2	siring membership as a credit union described in
3	subsection (b)(3) shall submit to the Board a busi-
4	ness plan, which shall include, among other issues
5	a marketing plan that identifies—
6	"(A) the unique needs of the various demo-
7	graphic groups in the proposed community; and
8	"(B) how the credit union will market to
9	each group, particularly unserverved groups, to
10	address those needs.
11	"(2) Public comment and hearing.—With
12	respect to a Federal credit union desiring member-
13	ship as a credit union described in subsection (b)(3)
14	for an area with multiple political jurisdictions with
15	a population of not less than 2,500,000, the Admin-
16	istration shall—
17	"(A) publish a notice in the Federal Reg-
18	ister seeking comment from interested parties
19	about the proposed community; and
20	"(B) conduct a public hearing regarding
21	the application of the Federal credit union.".
22	(b) REGULATIONS.—Not later than 1 year after the
23	date of enactment of this Act, the National Credit Union
24	Administration Board shall issue final regulations to im-
25	plement the amendments made by subsection (a).

1 TITLE III—REMOVING BARRIERS 2 THAT ISOLATE COMMUNITIES

2	THAT ISOLATE COMMUNITIES
3	SEC. 301. EXPANDING RIGHTS UNDER THE FAIR HOUSING
4	ACT.
5	(a) Purposes.—The purposes of the amendments
6	made under this section are—
7	(1) to expand, as well as clarify, confirm, and
8	create greater consistency in, the protections against
9	discrimination on the basis of all covered character-
10	istics; and
11	(2) to provide guidance and notice to individ-
12	uals, organizations, corporations, and agencies re-
13	garding their obligations under Federal law.
14	(b) Amendments to the Fair Housing Act.—
15	The Fair Housing Act (42 U.S.C. 3601 et seq.) is amend-
16	ed—
17	(1) in section 802 (42 U.S.C. 3602), by adding
18	at the end the following:
19	"(p) 'Gender identity' means the gender-related iden-
20	tity, appearance, or mannerisms or other gender-related
21	characteristics of an individual, with or without regard to
22	the individual's designated sex at birth.
23	"(q) 'Marital status' has the meaning given the term
24	in section 202.2 of title 12, Code of Federal Regulations,
25	or any successor regulation.

1	"(r) 'Sexual orientation' means homosexuality, het-
2	erosexuality, or bisexuality.
3	"(s) 'Source of income' includes income for which
4	there is a reasonable expectation that the income will con-
5	tinue from—
6	"(1) a profession, occupation or job;
7	"(2) any government or private assistance,
8	grant, loan or rental assistance program, including
9	low-income housing assistance certificates and
10	vouchers issued under the United States Housing
11	Act of 1937 (42 U.S.C. 1437 et seq.);
12	"(3) a gift, an inheritance, a pension, an annu-
13	ity, alimony, child support, or other consideration or
14	benefit; or
15	"(4) the sale or pledge of property or an inter-
16	est in property.
17	"(t) 'Veteran status' means—
18	"(1) a member of the uniformed services, as de-
19	fined in section 101 of title 10, United States Code;
20	or
21	"(2) a veteran, as defined in section 101 of title
22	38, United States Code.";
23	(2) in section 804 (42 U.S.C. 3604)—
24	(A) by inserting "actual or perceived" be-
25	fore "race, color" each place that term appears;

1	(B) by inserting "sexual orientation, gen-
2	der identity, marital status, source of income,
3	veteran status," after "sex," each place that
4	term appears; and
5	(C) in subsection (c)—
6	(i) by inserting "(1)" before "To
7	make''; and
8	(ii) by adding at the end the fol-
9	lowing:
10	"(2) Nothing in this title shall be construed to—
11	"(A) prohibit a lender from implementing a
12	loan program for veterans or based upon veteran
13	status; or
14	"(B) prohibit an entity from providing housing
15	assistance under section 8(o)(19) of the United
16	States Housing Act of 1937 (42 U.S.C.
17	1437f(o)(19)), the Homeless Providers Grant and
18	Per Diem program of the Department of Veterans
19	Affairs, or any other Federal housing assistance pro-
20	gram for veterans or based upon veterans status.";
21	(3) in section 805 (42 U.S.C. 3605)—
22	(A) by inserting "actual or perceived" be-
23	fore "race, color" each place that term appears;
24	and

1	(B) by inserting "sexual orientation, gen-
2	der identity, marital status, source of income
3	veteran status," after "sex," each place that
4	term appears;
5	(4) in section 806 (42 U.S.C. 3606)—
6	(A) by inserting "actual or perceived" be-
7	fore "race, color"; and
8	(B) by inserting "sexual orientation, gen-
9	der identity, marital status, source of income
10	veteran status," after "sex,"; and
11	(5) in section 807 (42 U.S.C. 3607), by adding
12	at the end the following:
13	"(c) Nothing in this title limits the ability of the
14	owner of a dwelling owner to determine, in a commercially
15	reasonable and non-discriminatory manner, the ability of
16	a person to afford to purchase or rent the dwelling.".
17	(c) Prevention of Intimidation.—Section 901 of
18	the Civil Rights Act of 1968 (42 U.S.C. 3631) is amend-
19	ed—
20	(1) by inserting "actual or perceived" before
21	"race, color" each place that term appears; and
22	(2) by inserting "sexual orientation (as defined
23	in section 802), gender identity (as defined in sec-
24	tion 802), marital status (as defined in section 802)
25	source of income (as defined in section 802), veterar

1 status (as defined in section 802)," after "sex," each

- 2 place that term appears.
- 3 (d) Rule of Construction.—Nothing in the
- 4 amendments made by this section shall be construed to
- 5 mean that a particular class of individuals was not pro-
- 6 tected against discrimination under existing Federal law.

7 SEC. 302. IMPROVING OUTCOMES IN HOUSING ASSISTANCE

- 8 PROGRAMS.
- 9 (a) Indian Housing Assistance.—Section 502 of
- 10 the Native American Housing Assistance and Self-Deter-
- 11 mination Act of 1996 (25 U.S.C. 4181) is amended by
- 12 adding at the end the following:
- 13 "(c) APPLICABILITY.—Subsections (a) and (b) shall
- 14 not apply with respect to tenant-based assistance provided
- 15 under section 8(o) of the United States Housing Act of
- 16 1937 (42 U.S.C. 1437f(o)).".
- 17 (b) Supplemental Administrative Fee.—Section
- 18 8(q)(2)(B) of the United States Housing Act of 1937 (42
- 19 U.S.C. 1437f(q)(2)(B)) is amended by inserting ", includ-
- 20 ing the cost of assisting families with children or families
- 21 with a member with a disability that move to lower pov-
- 22 erty, higher opportunity neighborhoods (as determined by
- 23 the Secretary based on objective, evidence-based criteria)"
- 24 after "programs".

1	(c) REGIONAL FLANNING TO INCREASE ACCESS TO
2	HIGHER OPPORTUNITY AREAS.—Section 8(o) of the
3	United States Housing Act of 1937 (42 U.S.C. 1437f(o))
4	is amended by adding at the end the following:
5	"(21) Increase access to higher oppor-
6	TUNITY AREAS.—
7	"(A) Location analysis.—
8	"(i) In general.—A public housing
9	agency that administers the program
10	under this subsection in a metropolitan
11	area shall—
12	"(I) analyze the locations where
13	the participants of the program of the
14	public housing agency live; and
15	"(II) based on the analysis de-
16	scribed in subclause (I), establish poli-
17	cies and practices to reduce disparities
18	and barriers to access to locations
19	throughout the metropolitan area that
20	evidence indicates are more likely to
21	improve outcomes for children or
22	adults.
23	"(ii) Considerations.—The location
24	analysis required under this subparagraph
25	shall—

1	"(I) consider separately the loca-
2	tions of families with children, house-
3	holds that include a person with dis-
4	abilities, and other groups protected
5	under the Fair Housing Act (42
6	U.S.C. 3601 et seq.); and
7	"(II) include an analysis of the
8	locations in relation to dwelling units
9	with rents that are potentially afford-
10	able to voucher holders and the likely
11	impact of key neighborhood attributes
12	on their well-being and long-term suc-
13	cess, based on Federal and available
14	local data.
15	"(iii) Mapping tools.—The Sec-
16	retary shall—
17	"(I) provide mapping tools and
18	other information necessary for a pub-
19	lie housing agency to perform the lo-
20	cation analysis under this subpara-
21	graph using the demographic data on
22	participating families submitted to the
23	Secretary under part 908 of title 24,
24	Code of Federal Regulations, or any
25	successor regulation;

1	"(II) publish a notice in the Fed-
2	eral Register, subject to public com-
3	ment, that specifies the data sources
4	and definitions that will be incor-
5	porated in each mapping tool required
6	under subclause (I); and
7	"(III) update the notice required
8	under subclause (II) as needed based
9	on changes in the availability of rel-
10	evant data or evidence of neighbor-
11	hood attributes likely to impact the
12	well-being and long-term success of
13	participants in the program under this
14	subsection.
15	"(iv) Frequency and Avail-
16	ABILITY.—The location analysis required
17	under this subparagraph shall—
18	"(I) be performed by each public
19	housing agency described in clause (i)
20	not less frequently than once every 5
21	years;
22	"(II) be performed by all public
23	housing agencies in a metropolitan
24	area in the same year, as determined
25	by the Secretary; and

1	"(III) be made available to the
2	public in a manner that protects the
3	privacy of program participants.
4	"(B) REGIONAL POLICIES TO INCREASE
5	ACCESS TO HIGHER OPPORTUNITY NEIGHBOR-
6	HOODS.—Each public housing agency described
7	in subparagraph (A)(i) shall—
8	"(i) consult with other such public
9	housing agencies in the same metropolitan
10	area, or smaller regional area approved by
11	the Secretary, about the possible barriers
12	and other reasons for the disparities iden-
13	tified in the location analysis required
14	under subparagraph (A);
15	"(ii) identify policies or practices that
16	those public housing agencies could adopt
17	individually or in collaboration, or other
18	strategies that recipients of grants or other
19	funding from the Secretary could adopt, to
20	reduce the barriers and disparities and in-
21	crease the share of families with children
22	and other demographic groups using
23	vouchers in higher-opportunity neighbor-
24	hoods in the metropolitan area or region;
25	and

1	"(iii) include in the administrative
2	plan required under section 982.54 of title
3	24, Code of Federal Regulations, or any
4	successor regulation, the policies that the
5	public housing agency has adopted under
6	this paragraph.
7	"(C) Assessment.—The Secretary shall
8	include public housing agency performance in
9	achieving the goal described in subparagraph
10	(A)(i)(II) in the periodic assessment of agency
11	performance in managing the program under
12	this subsection required under part 985 of title
13	24, Code of Federal Regulations, or any suc-
14	cessor regulation.".
15	(d) Required Regulatory Changes to Public
16	Housing Agency Consortia.—
17	(1) Definitions.—In this subsection:
18	(A) MOVING TO WORK DEMONSTRATION
19	PROGRAM.—The term "Moving to Work dem-
20	onstration program" means the program estab-
21	lished under section 204 of the Departments of
22	Veterans Affairs and Housing and Urban De-
23	velopment, and Independent Agencies Appro-
24	priations Act, 1996 (Public Law 104–134; 110
25	Stat. 1321–281).

1	(B) Public Housing Agency.—The term
2	"public housing agency" has the meaning given
3	the term in section 3(b)(6) of the United States
4	Housing Act of 1937 (42 U.S.C. 1437a(b)(6))
5	(2) Requirement.—Not later than 1 year
6	after the date of enactment of this Act, the Sec-
7	retary of Housing and Urban Development shall es-
8	tablish policies and procedures that—
9	(A) enable public housing agencies that
10	elect to operate in consortia under section 13(a)
11	of the United States Housing Act of 1937 (42
12	U.S.C. 1437k(a)), excluding public housing
13	agencies participating in the Moving to Work
14	demonstration program—
15	(i) to consolidate their funding con-
16	tracts for assistance provided under section
17	8(o) of such Act (42 U.S.C. 1437f(o)) into
18	a single contract;
19	(ii) to consolidate their funding con-
20	tracts for assistance provided under sub-
21	sections (d) and (e) of section 9 of such
22	Act (42 U.S.C. 1437g); or
23	(iii) to exercise the consolidation op-
24	tions under each of clauses (i) and (ii); and

1	(B) enable public housing agencies to form
2	partial consortia under such section 13(a) (42
3	U.S.C. 1437k(a)) that consolidate the adminis-
4	tration of certain aspects of their housing pro-
5	grams to increase access to higher-opportunity
6	areas or for other purposes, subject to such re-
7	quirements as the Secretary may establish.
8	(3) Moving to work agencies.—Any flexi-
9	bility or waiver applicable to the Moving to Work
10	demonstration program shall not apply to any activi-
11	ties or funds administered through a partial con-
12	sortia formed under paragraph (2)(B) by 1 or more
13	public housing agencies participating in the Moving
14	to Work demonstration program.
15	TITLE IV—ESTATE TAX REFORM
16	SEC. 401. AMENDMENT TO INTERNAL REVENUE CODE OF
17	1986.
18	Except as otherwise expressly provided, whenever in
19	this title an amendment or repeal is expressed in terms
20	of an amendment to, or repeal of, a section or other provi-
21	sion, the reference shall be considered to be made to a
22	section or other provision of the Internal Revenue Code
23	of 1986.

SEC. 402. RATE ADJUSTMENT.

2 (a) Increase in Estate Tax Rates.—The table

contained in section 2001(c) is amended to read as follows: If the amount with respect to The tentative tax is: which the tentative tax to be computed is: Not over \$13,000,000 55 percent of such amount. Over \$13,000,000 but not over \$7,150,000, plus 60 percent of the \$93,000,000. excess of such amount over \$13,000,000. Over \$93,000,000 \$55,150,000, plus 65 percent of the excess of such amount over \$93,000,000. 4 (b) REDUCTION OF BASIC EXCLUSION AMOUNT.— 5 Paragraph (3) of section 2010(c) is amended to read as 6 follows: 7 "(3) Basic exclusion amount.—For pur-8 poses of this subsection, the basic exclusion amount 9 is \$3,500,000.". 10 (c) Surtax on Billion Dollar Estates.—Section 2001 is amended— 11 12 (1) in subsection (b), by striking "The tax" and 13 inserting "Subject to subsection (h), the tax", and 14 (2) by adding at the end the following new sub-15 section: "(h) Surtax on Billion Dollar Estates.—

- 16
- 17 "(1) IN GENERAL.—In the case of a taxable es-18 tate for which the applicable amount is in excess of \$1,000,000,000, the tax determined under sub-19

1	section (b) shall be increased by an amount equal to
2	10 percent of such applicable amount.
3	"(2) APPLICABLE AMOUNT.—For purposes of
4	this subsection, the applicable amount shall be equal
5	to the sum of the amounts under subparagraphs (A)
6	and (B) of paragraph (1) of subsection (b) for the
7	taxable estate.".
8	SEC. 403. REQUIRED MINIMUM 10-YEAR TERM, ETC., FOR
9	GRANTOR RETAINED ANNUITY TRUSTS.
10	(a) In General.—Subsection (b) of section 2702 is
11	amended—
12	(1) by redesignating paragraphs (1), (2), and
13	(3) as subparagraphs (A), (B), and (C), respectively,
14	and by moving such subparagraphs (as so redesig-
15	nated) 2 ems to the right;
16	(2) by striking "For purposes of" and inserting
17	the following:
18	"(1) In general.—For purposes of";
19	(3) by striking "paragraph (1) or (2)" in para-
20	graph (1)(C) (as so redesignated) and inserting
21	"subparagraph (A) or (B)"; and
22	(4) by adding at the end the following new
23	paragraph:
24	"(2) Additional requirements with re-
25	SPECT TO GRANTOR RETAINED ANNUITIES.—For

1	purposes of subsection (a), in the case of an interest
2	described in paragraph (1)(A) (determined without
3	regard to this paragraph) which is retained by the
4	transferor, such interest shall be treated as de-
5	scribed in such paragraph only if—
6	"(A) the right to receive the fixed amounts
7	referred to in such paragraph is for a term of
8	not less than 10 years,
9	"(B) such fixed amounts, when determined
10	on an annual basis, do not decrease relative to
11	any prior year during the first 10 years of the
12	term referred to in subparagraph (A), and
13	"(C) the remainder interest has a value
14	equal to or greater than 10 percent of the value
15	of the assets transferred to the trust, deter-
16	mined as of the time of the transfer.".
17	(b) Effective Date.—The amendments made by
18	this section shall apply to transfers made after the date
19	of the enactment of this Act.
20	SEC. 404. CERTAIN TRANSFER TAX RULES APPLICABLE TO
21	GRANTOR TRUSTS.
22	(a) In General.—Subtitle B is amended by adding
23	at the end the following new chapter:

1 "CHAPTER 16—SPECIAL RULES FOR

2 **GRANTOR TRUSTS**

"Sec. 2901. Application of transfer taxes.

3	"SEC. 2901. APPLICATION OF TRANSFER TAXES.
4	"(a) In General.—In the case of any portion of a
5	trust to which this section applies—
6	"(1) the value of the gross estate of the de-
7	ceased deemed owner of such portion shall include
8	all assets attributable to that portion at the time of
9	the death of such owner,
10	"(2) any distribution from such portion to one
11	or more beneficiaries during the life of the deemed
12	owner of such portion shall be treated as a transfer
13	by gift for purposes of chapter 12, and
14	"(3) if at any time during the life of the
15	deemed owner of such portion, such owner ceases to
16	be treated as the owner of such portion under sub-
17	part E of part 1 of subchapter J of chapter 1, all
18	assets attributable to such portion at such time shall
19	be treated for purposes of chapter 12 as a transfer
20	by gift made by the deemed owner.
21	"(b) Portion of Trust to Which Section Ap-
22	PLIES.—This section shall apply to—
23	"(1) the portion of a trust with respect to
24	which the grantor is the deemed owner, and

1 "(2) the portion of the trust to which a person 2 who is not the grantor is a deemed owner by reason 3 of the rules of subpart E of part 1 of subchapter J 4 of chapter 1, and such deemed owner engages in a 5 sale, exchange, or comparable transaction with the 6 trust that is disregarded for purposes of subtitle A. 7 For purposes of paragraph (2), the portion of the trust 8 described with respect to a transaction is the portion of the trust attributable to the property received by the trust 10 in such transaction, including all retained income therefrom, appreciation thereon, and reinvestments thereof, net 11 of the amount of consideration received by the deemed 12 13 owner in such transaction. 14 "(c) Exceptions.—This section shall not apply to— 15 "(1) any trust that is includible in the gross es-16 tate of the deemed owner (without regard to sub-17 section (a)(1), and 18 "(2) any other type of trust that the Secretary 19 determines by regulations or other guidance does not 20 have as a significant purpose the avoidance of trans-21 fer taxes. 22 "(d) DEEMED OWNER DEFINED.—For purposes of 23 this section, the term 'deemed owner' means any person 24 who is treated as the owner of a portion of a trust under 25 subpart E of part 1 of subchapter J of chapter 1.

1	"(e) Reduction for Taxable Gifts to Trust
2	MADE BY OWNER.—The amount to which subsection (a)
3	applies shall be reduced by the value of any transfer by
4	gift by the deemed owner to the trust previously taken
5	into account by the deemed owner under chapter 12.
6	"(f) Liability for Payment of Tax.—Any tax im-
7	posed pursuant to subsection (a) shall be a liability of the
8	trust.".
9	(b) CLERICAL AMENDMENT.—The table of chapters
10	for subtitle B is amended by adding at the end the fol-
11	lowing new item:
	"Chapter 16. Special Rules for Grantor Trusts".
12	(c) Effective Date.—The amendments made by
13	this section shall apply—
14	(1) to trusts created on or after the date of the
15	enactment of this Act;
16	(2) to any portion of a trust established before
17	the date of the enactment of this Act which is attrib-
18	utable to a contribution made on or after such date
19	and
20	(3) to any portion of a trust established before
21	the date of the enactment of this Act to which sec-
22	tion 2901(a) of the Internal Revenue Code of 1986
23	(as added by subsection (a)) applies by reason of a
24	transaction described in section 2901(b)(2) of such
25	Code on or after such date.

1	SEC. 405. ELIMINATION OF GENERATION-SKIPPING TRANS-
2	FER TAX EXEMPTION FOR CERTAIN TRUSTS.
3	(a) In General.—Section 2642 is amended by add-
4	ing at the end the following new subsection:
5	"(h) Elimination of GST Exemption for Cer-
6	TAIN TRUSTS.—
7	"(1) In general.—
8	"(A) Transfers from non-qualifying
9	TRUSTS.—In the case of any generation-skip-
10	ping transfer made from a trust that is not a
11	qualifying trust, the inclusion ratio with respect
12	to any property transferred in such transfer
13	shall be 1.
14	"(B) QUALIFYING TRUST.—For purposes
15	of this subsection, the term 'qualifying trust'
16	means a trust for which the date of termination
17	of such trust is not greater than 50 years after
18	the date on which such trust is created.
19	"(2) Trusts created before date of en-
20	ACTMENT.—In the case of any trust created before
21	the date of the enactment of this subsection, such
22	trust shall be deemed to be a qualifying trust for a
23	period of 50 years after the date of the enactment
24	of this subsection.
25	"(3) Date of creation of certain deemed
26	SEPARATE TRUSTS.—In the case of any portion of a

1	trust which is treated as a separate trust under sec
2	tion 2654(b)(1), such separate trust shall be treated
3	as created on the date of the first transfer described
4	in such section with respect to such separate trust
5	"(4) Date of creation of pour-over
6	TRUSTS.—In the case of any generation-skipping
7	transfer of property which involves the transfer of
8	property from 1 trust to another trust, the date of
9	the creation of the transferee trust shall be treated
10	as being the earlier of—
11	"(A) the date of the creation of such trans
12	feree trust, or
13	"(B) the date of the creation of the trans-
14	feror trust.
15	In the case of multiple transfers to which the pre-
16	ceding sentence applies, the date of the creation of
17	the transferor trust shall be determined under the
18	preceding sentence before the application of the pre-
19	ceding sentence to determine the date of the creation
20	of the transferee trust.
21	"(5) REGULATIONS.—The Secretary may pre-
22	scribe such regulations or other guidance as may be
23	necessary or appropriate to carry out this sub-
24	section.".

1	(b) Effective Date.—The amendments made by
2	this section shall take effect on the date of the enactment
3	of this Act.
4	SEC. 406. SIMPLIFYING GIFT TAX EXCLUSION FOR ANNUAL
5	GIFTS.
6	(a) In General.—Paragraph (1) of section 2503(b)
7	is amended to read as follows:
8	"(1) In general.—
9	"(A) Limit per donee.—In the case of
10	gifts made to any person by the donor during
11	the calendar year, the first \$10,000 of such
12	gifts to such person shall not, for purposes of
13	subsection (a), be included in the total amount
14	of gifts made during such year.
15	"(B) Cumulative limit per donor.—
16	"(i) In General.—The aggregate
17	amount excluded under subparagraph (A)
18	with respect to all transfers described in
19	clause (ii) made by the donor during the
20	calendar year shall not exceed twice the
21	dollar amount in effect under such sub-
22	paragraph for such calendar year.
23	"(ii) Transfers subject to limita-
24	TION.—The transfers described in this
25	clause are—

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1	"(I) a transfer in trust,
2	"(II) a transfer of an interest in
3	a passthrough entity,
4	"(III) a transfer of an interest
5	subject to a prohibition on sale, and
6	"(IV) any other transfer of prop-
7	erty that, without regard to with-
8	drawal, put, or other such rights in
9	the donee, cannot immediately be liq-
10	uidated by the donee.".
11	(b) Conforming Amendment.—Section 2503 is
12	amended by striking subsection (c).
13	(c) Regulations.—The Secretary of the Treasury,
14	or the Secretary of the Treasury's delegate, may prescribe
15	such regulations or other guidance as may be necessary
16	or appropriate to carry out the amendments made by this
17	section.
18	(d) Effective Date.—The amendments made by
19	this section shall apply to any calendar year beginning
20	after the date of the enactment of this Act.